

Message Text

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ACTION EUR-12

INFO OCT-01 IO-10 ISO-00 EURE-00 CIAE-00 DODE-00 NSAE-00

NSCE-00 SSO-00 USIE-00 INRE-00 ERDA-05 H-02 INR-07

L-03 OIC-02 OMB-01 PA-01 PM-03 PRS-01 SAJ-01 SAM-01

SP-02 SS-15 TRSE-00 NSC-05 ACDA-05 BIB-01 ERDE-00

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FM USMISSION GENEVA

TO SECSTATE WASHDC IMMEDIATE 4058

INFO AMEMBASSY BONN

AMEMBASSY LONDON

AMEMBASSY MOSCOW

AMEMBASSY PARIS

USMISSION NATO

USMISSION BERLIN

C O N F I D E N T I A L GENEVA 4867

FOR EUR/RPM

EO: 11652: GDS

TAGS: CSCE PFOR XG WB

SUBJ: CSCE: QUADRIpartite RIGHTS AND RESPONSIBILITIES

REF: GENEVA 4834

1. SWEDISH DELEGATION HAS MADE THE COMMENT THAT THEIR DELEGATION HAS DIFFICULTIES WITH QRR FORMULATION. FRENCH DELEGATION, ALSO ANTICIPATING ROMANIAN OBJECTION, HAS DECIDED TO DELAY TABLING TEXT UNTIL AT LEAST THURSDAY BY THE TIME IT IS HOPED SWEDEN HAS DECIDED THEY CAN ACCEPT TEXT.

2. SWEDISH FONMIN LEGAL ADVISER IS CONCERNED THAT QRR FORMULATION IN LARGE PART MAY NULLIFY THE IMPACT OF THE DECLARATION OF
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PRINCIPLES BY INSULATING ALL RIGHTS AND OBLIGATIONS, BOTH THOSE

IN EXISTENCE AND THOSE WHICH MAY ARISE IN THE FUTURE, AS WELL AS CORRESPONDING TREATIES, AGREEMENTS AND ARRANGEMENTS FROM THE EFFECT OF THE DECLARATION. SWEDES ARE CONCERNED THAT PARTICIPANTS CAN AVOID THE IMPACT OF THE DECLARATION BY SIMPLY CONCLUDING AGREEMENTS WHICH VIOLATE THE PRINCIPLES. THEY THEREFORE WOULD LIKE TO ADD THE ADJECTIVE "EXISTING" TO "RIGHTS AND OBLIGATIONS" SO THAT FORMULATION WOULD NOT HAVE THIS EFFECT. UK HAS PRIVATELY TOLD SWEDES THAT THIS LIMITATION WOULD CAUSE THEM DIFFICULTIES BECAUSE THEY FEEL THAT SEVERAL OF THE FINAL AND PREAMBULAR CLAUSES COULD BE READ TO PROHIBIT THE CONCLUSION OF AGREEMENTS WHICH WOULD BE IN THE INTEREST OF WESTERN COUNTRIES.

3. SWEDES AND ROMANIANS, AS WELL AS CANADIANS, ITALIANS AND DUTCH, ARE ALSO CONCERNED THAT FORMULATION PROVIDES A LOOPHOLE FOR THE BREZHNEV DOCTRINE BY INSULATING "OBLIGATIONS" FROM THE DECLARATION. THEY ARGUE THAT RESPECT FOR OBLIGATIONS IN THE 10TH PRINCIPLE WAS SPECIFICALLY QUALIFIED BY "IN CONFORMITY WITH INTERNATIONAL LAW" IN ORDER TO OBIVIATE THIS PROBLEM AND THAT QRR FORMULATIONS WOULD NEGATE THIS EFFORT.

4. FRENCH ARE EXPECTING ROMANIAN RESISTANCE TO QRR TEXT AND DO NOT WISH TO TABLE IT IF SWEDES ARE SUPPORTED BY ROMANIANS, POSSIBLY ENCOURAGING OTHERS ALSO TO VOICE OBJECTIONS. FRENCH AND OTHER WESTERN ALLIES HAVE DISCOURAGED SWEDES IN PRIVATE CONVERSATION AND FRENCH WILL MAKE DEMARCHE IN STOCKHOLM. AS OF THIS TIME IT IS DIFFICULT TO PREDICT WHEN QRR TEXT WILL BE TABLED.DALE

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